



## The Policy Framework

# Disease Registers and Privacy Protection: the case of Diabetes in the EUBIROD Project

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Special BIRO Academy Meeting  
"Coordinated Information Delivery from Diabetes Registers  
to improve quality and outcomes in Europe"  
Rome 4-5<sup>th</sup> June 2010

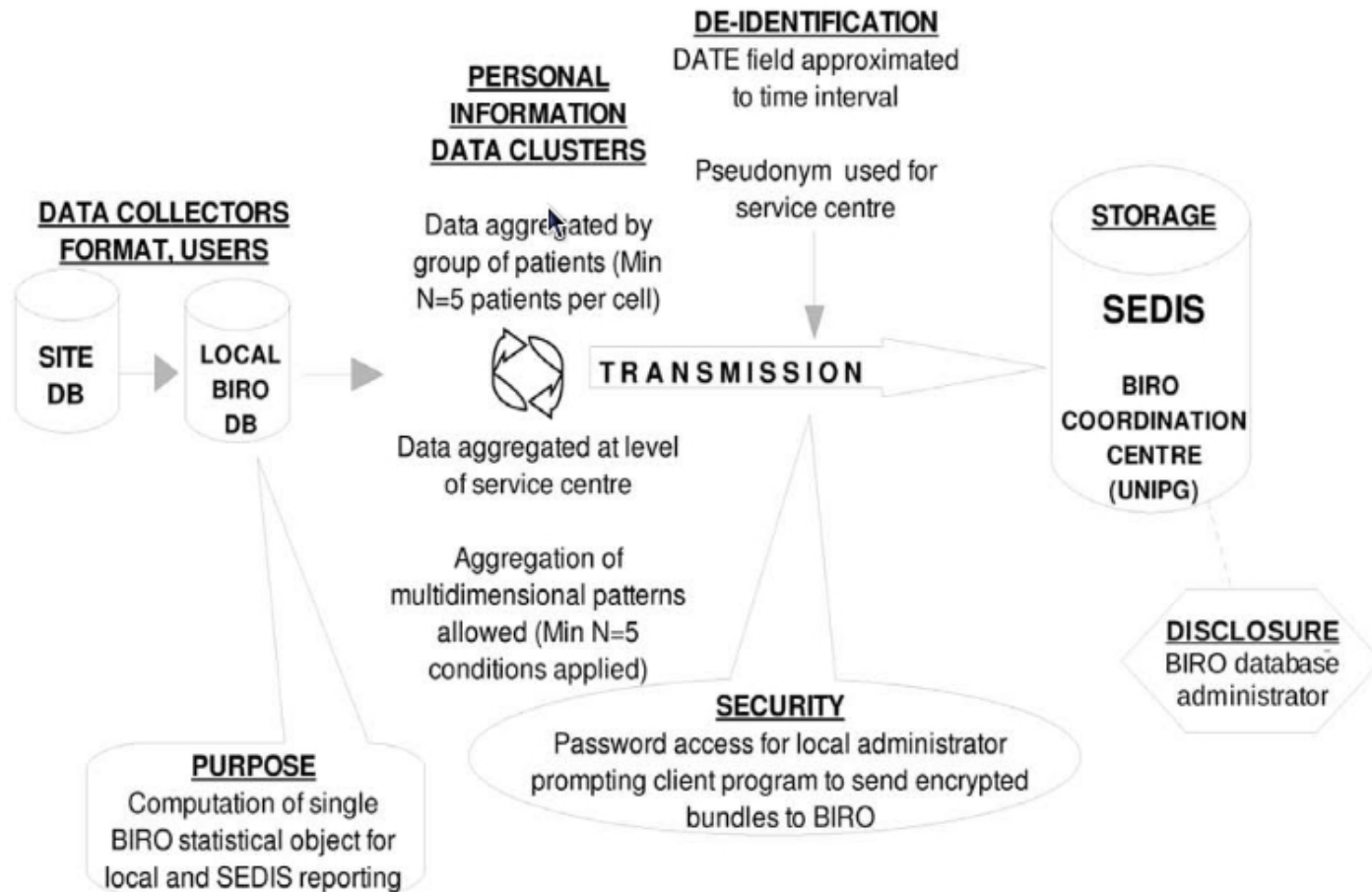
# Why Privacy is Important?



- The provision of complete information on quality of care and outcomes is essential to improve health systems
- Analytical systems may deliver more precise indicators by using micro-data, including health records at the subject level
- These data are readily available in **disease registers**, but their possible use in identifiable form may raise conflicts with the right to privacy
- Privacy norms should be interpreted consistently with the goals of scientific investigation and health research, including the attainment of complete data

# The BIRO System

Di Iorio CT et al., Privacy impact assessment in the design of transnational public health information systems: the BIRO project, J Med Ethics. 2009 Dec;35(12):753-61.



# Using BIRO on a Broad Scale



- The EUBIROD project must take into account the **impact of privacy issues** on the routine use of the BIRO system
- Rolling out the system on a European level involves a wider and more **heterogeneous context** where different approaches may impact on data completeness and comparability of results
- Regional frameworks with a more balanced approach between the public interests and privacy protection can safely use **data linkage**, creating a repository where more parameters and more indicators are made available

# EUBIROD

## Privacy Impact Assessment



- “Privacy Impact Assessment” in the EUBIROD project focuses on:
  - Identification of the key elements of **data protection** in the management of diabetes registers
  - Creation of a targeted tool (**questionnaire**) to collect data on procedures used across the EUBIROD Consortium
  - Definition of main **factors** in the evaluation of privacy issues
  - Analysis of the **variability** of approaches at the European level
  - Creation of a tool to improve management of privacy issues through the **privacy performance self-evaluation** of disease registries

# EUBIROD Privacy Questionnaire



- **Sections identified by main “items”** referring to specific EU and/or international data protection principles or norms
  - e.g. accountability, anonymity, collection of personal information
- **Items include a series of questions (sub-items)**
  - e.g. are secondary uses contemplated for the information collected?
- **Each answer is given a mark according to an ordinal scale:**
  - 0=Not Compliant with privacy requirements
  - 1=Compliant with privacy requirements

# Sections (Items)



- A1.** Accountability of personal information
- A2.** Collection of Personal Information
- A3.** Consent
- A4.** Use of Personal Information
- A5.** Disclosure and Disposition of Personal Information
- A6.** Accuracy of Personal Information
- A7.** Safeguarding Personal Information
- A8.** Openness
- A9.** Individual Access to Personal Information
- A10.** Challenging Compliance
- A11.** Anonymization Process for Secondary Uses of Health Data

# Online Data Entry



## B.I.R.O. Online Data Questionnaire

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- [Questionnaire](#)
- [P.I.A.](#)
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- [Admin](#)
- [User Guide \(PDF\)](#)

### Privacy Impact Assessment (PIA) Questionnaire

- [P.I.A.](#)
- [Section 1](#)
- [Section 2](#)
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You are currently in section 1

#### PLEASE NOTE:

For each question not answered, a value of "Missing" will be automatically applied

If you want to save this section **without answering any of these questions**, you can do so by simply clicking on the "Save" Button. Be Aware that by doing so, each question will be given the value of "Missing"

#### Accountability for Personal Information

Code	Question for Analysis	Answer	Provide Details
1.1	Has the custody and control of personal information been determined?	<input checked="" type="radio"/> YES <input type="radio"/> NO <input type="radio"/> ND/NA	<input type="text"/>
1.2	Has the accountability of the registry/database custodian of personal information been documented?	<input type="radio"/> YES <input checked="" type="radio"/> NO <input type="radio"/> ND/NA	<input type="text"/>
1.3	Are third parties involved in the custody or control of the personal information?	<input checked="" type="radio"/> YES <input type="radio"/> NO <input type="radio"/> ND/NA	<input type="text"/>
1.4	If third parties are involved, do you have an agreement in place that establishes privacy requirements?	<input type="radio"/> YES <input checked="" type="radio"/> NO <input type="radio"/> ND/NA	<input type="text"/>
1.5	Are there any requirements in registry/database legislation or policies on the management of personal information that affect the EUBIROD project?	<input checked="" type="radio"/> YES <input type="radio"/> NO <input type="radio"/> ND/NA	<input type="text"/>

[Save](#)

[Clear Answers for this Section](#)



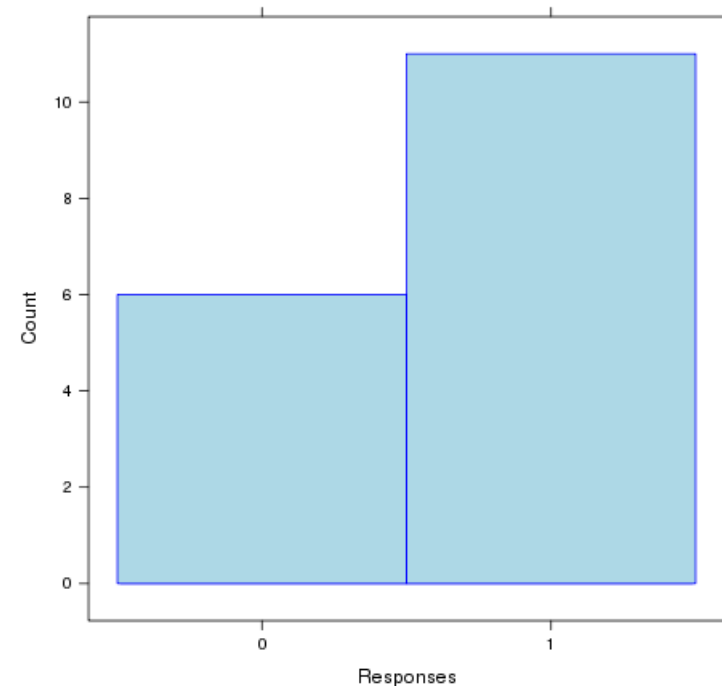
# Results (1)

- N=17 registers provided detailed answers
- Most fields were filled in, missing data frequently including comments
- A re-coding matrix was specified by the analyst to assign marks in terms of compliance/not compliance to privacy
  - Examples:
    - single question 0=>1; 1=>0; (reverse meaning)
    - multiple questions q2.1=0;q2.2=1 => q2.1,2=1 (merged questions)

# Results (2)



- Example of single question result:
  - Is personal information being collected directly from the individual?
    - Coding:
      - YES=1
      - NO/NA/ND=0

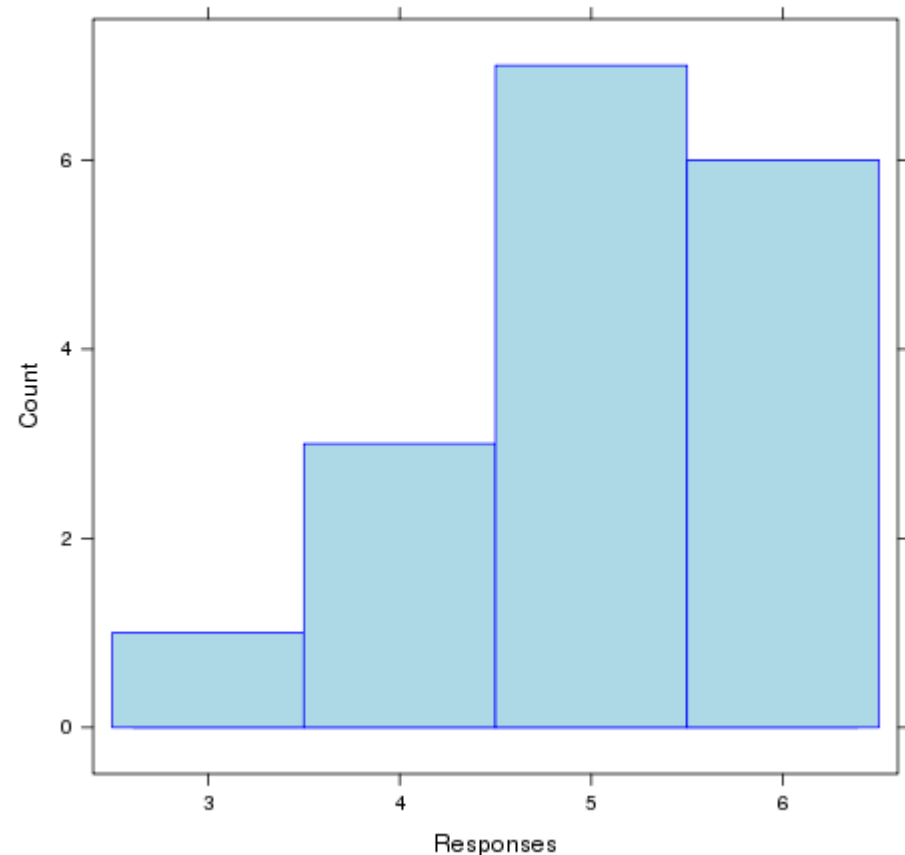


# Privacy Items Scoring



- **Factors** provide summary results that are easy to interpret for all questions included in each section (item)
  - Example:
    - $A2=Q2.1+Q2.2+Q2.3+Q2.4+Q2.5,6,7+Q2.8$

Histogram of Collection



# Privacy Factors and Overall Scoring



- **Scaled factors for each register** are computed as a percentage of the factor score on the total attainable score
- The **overall score** of privacy protection for each participating register is computed as a **composite indicator**:

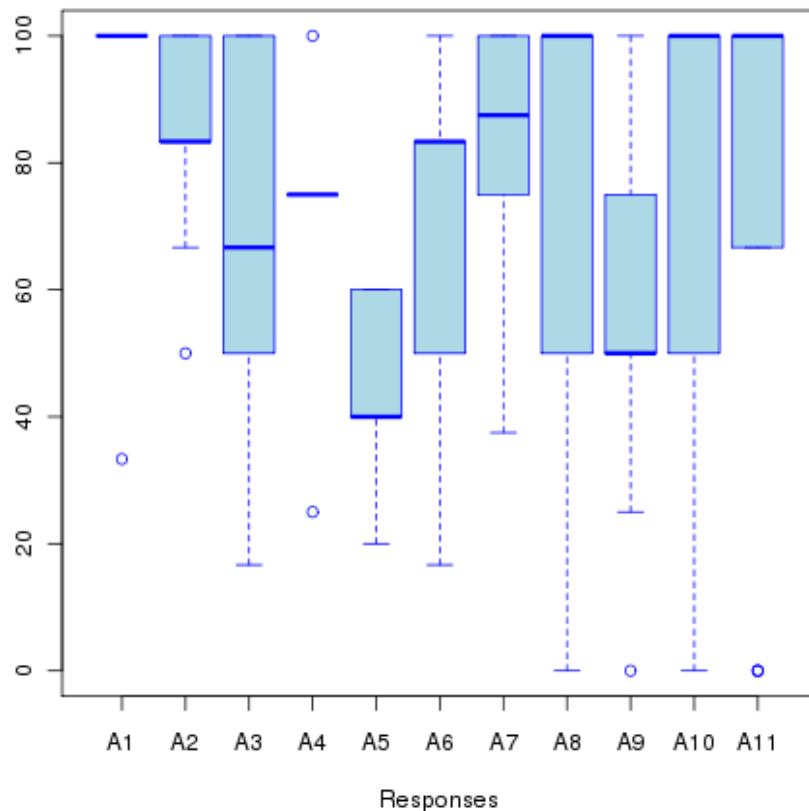
**OVERALL = Average of All Scaled Factors**

- **The resulting composite indicator assigns equal weights to all privacy factors**
- Descriptive statistics are produced by specialized R software developed ad hoc for the project. Results are displayed by question, item, factor, register, and for the overall sample to show the variability across the EUBIROD Consortium
- **Scoring of individual centres is never disclosed**

# Results (3): Privacy Factors



Boxplot of all Factors



- **Boxplots highlight key areas of concern in the implementation of the Data Protection Directive**

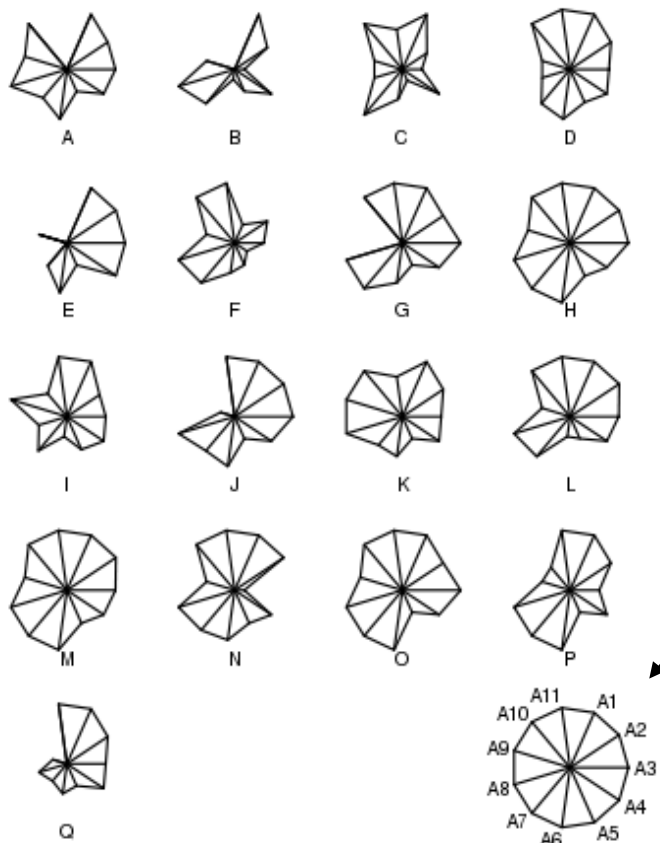
## Main Results:

- EUBIROD Registers show an average of:
  - Accountability, Openness, Challenging compliance and Anonymisation at the highest attainable level
  - Consent close to 65%
  - Disclosure, Disposition and Access rights between 40%-50%
- The variability of factors across the EUBIROD Consortium:
  - is High for Consent, Openness, Challenging compliance
  - Mild for Accuracy and Access

# Results (4): Analysis of Variability across Registers



PIA Factors by Diabetes Register



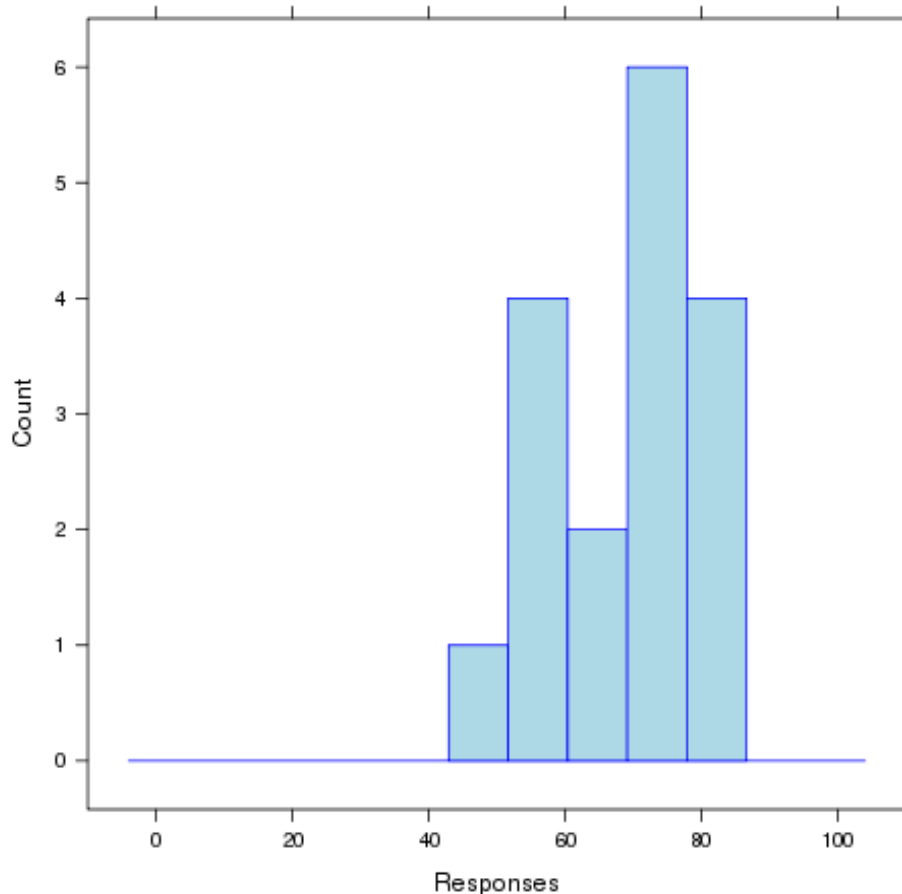
- Starplots summarize the “Privacy Profile” of each EUBIROD register included in the database

(Factors Legend)

- The larger the area of the polygon, the better the privacy profile

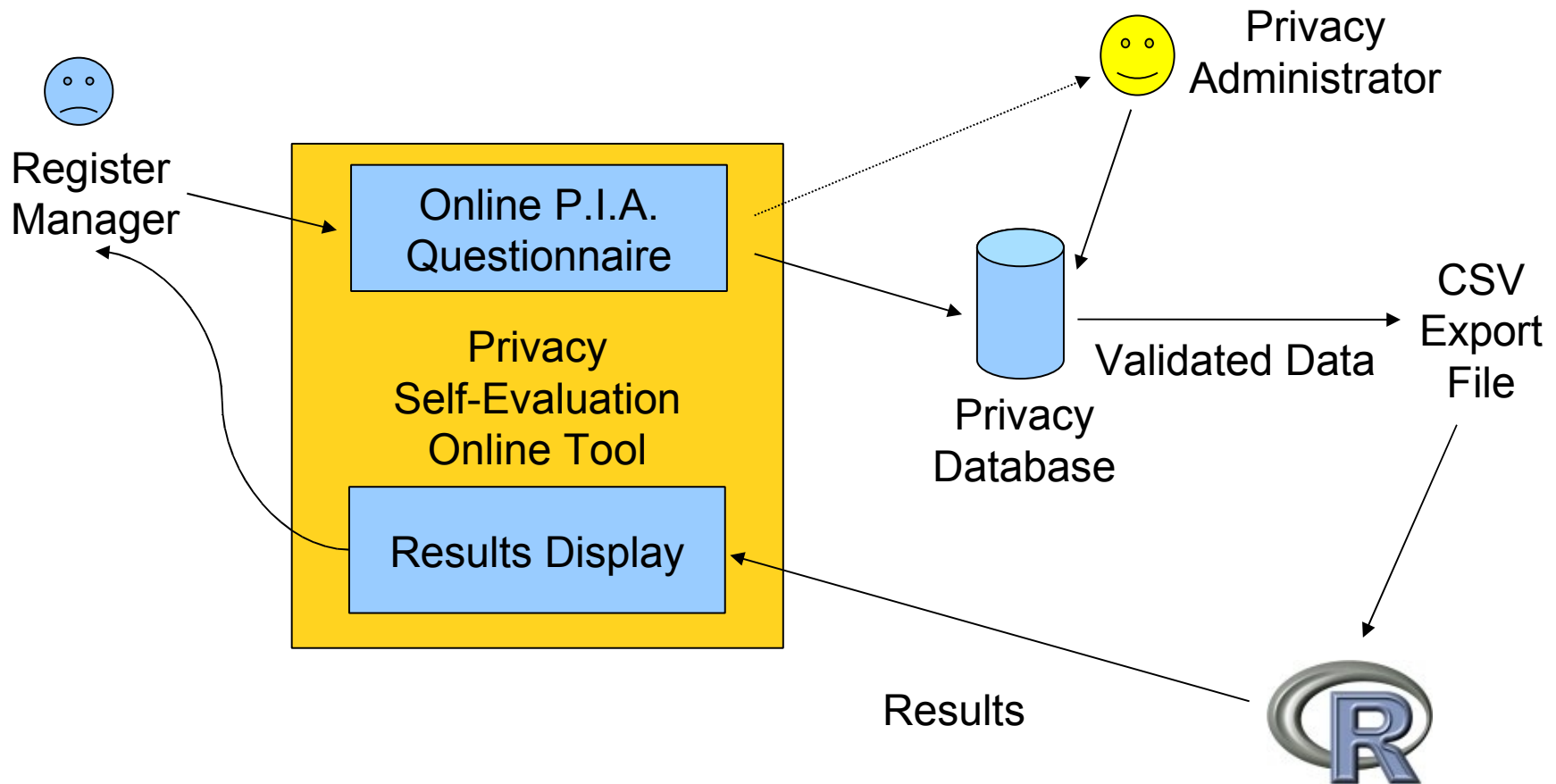
# Results (5): Overall Privacy Performance

Histogram of Total Score



- **Overall level of privacy protection attained by diabetes registers in EUBIROD:**
  - N=4 registers: **78%-85%**
  - N=6: 70%-78%
  - N=2: 60%-70%
  - N=4: 50%-60%
  - N=1: 50%

# Improving Privacy by Self-Evaluation: the EUBIROD PIA IT Platform



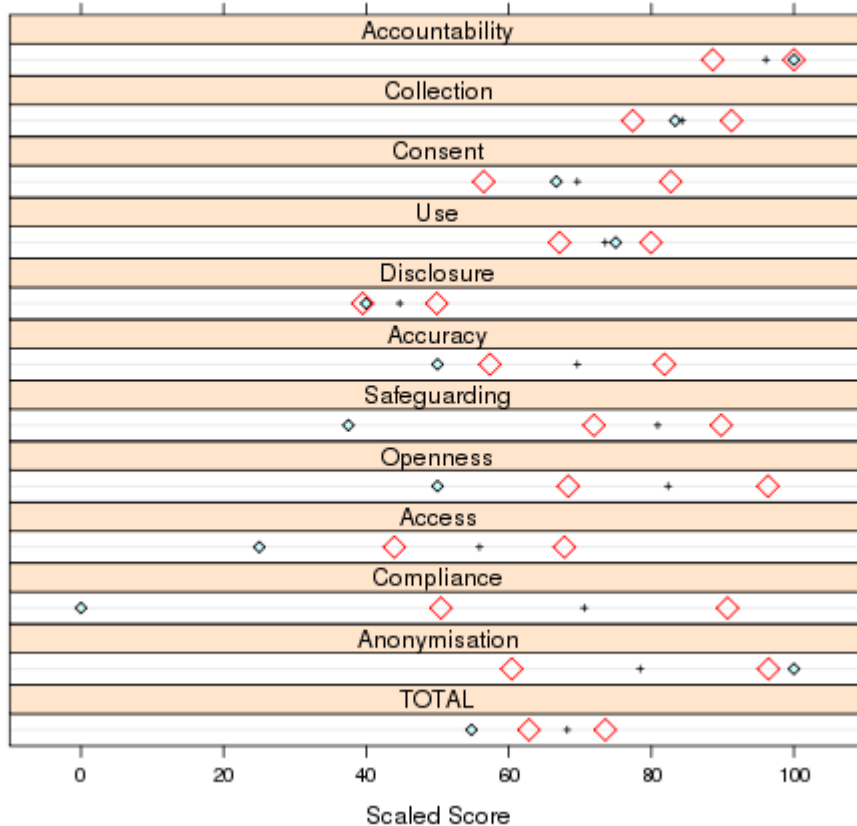


# Privacy Performance Self-Evaluation



Register: Q - Privacy Self Evaluation Chart

value  $\diamond$  lcl  $\diamond$  average  $+$  ucl  $\diamond$



**Each register can compare own practice against the average of the overall sample and the maximum attainable score**

Example:

- Maximum score in terms of accountability and anonymisation
- Acceptable levels for collection, consent, use and disclosure
- All other factors show poor privacy performance

# Conclusions (1)



- **Average Level of Privacy Protection:**
  - no Register in EUBIROD is perfectly compliant with privacy requirements
  - factors showing the **lowest scores** are:
    - Disclosure and disposition of personal information
    - Use of personal information
    - Individual Access to personal information
- **Variability in the Implementation of the Data Protection Directive is:**
  - High: Consent, Openness, Challenging compliance
  - Mild: Accuracy and Access

# Conclusions (2)

- A **general model of privacy performance evaluation** can help identifying the main areas of concern that can impact on the quality of information
- Collaboration, rather than “privacy league tables” must be pursued to generate **quality improvement loops** that can increase data accuracy and completeness
- The **self-evaluation tool** realized in EUBIROD can be used as a general model of collaborative Privacy Performance Evaluation to improve the quality of any disease register